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## FOOD OR FUEL? BIOFUELS MANDATORY TARGETS JEOPARDIZE FOOD PRODUCTION

CAOBISCO, IMACE, Cofalec, AIBI, Ceereal, UNAFPA, Fedima and GAM would like to ask your urgent attention for our major concerns regarding the EU Policy on Biofuels and Renewable Energy.

First generation biofuels are produced with raw materials, such as vegetable oils, sugar, cereals, starches and derivatives essential to our industries. The food industry and the biofuels industry compete for the same arable land. In the last few years the development of biofuels has had a heavy impact on our sector by causing a consistent increase in prices of these raw materials. For rapeseed oil, for example, we have experienced that 2/3s of the European rapeseed oil crop was used for biodiesel, with a corresponding price increase of 60% over the past few years. Grains, glucose and starch prices have increased by more than 30%, just in the last year. The price of sugar has also been impacted by the biofuels development. Moreover we expect that 80% of the molasses will be captured by the bio-ethanol industry.

Achieving the current 5.75% biofuels indicative target would require using up to 17.5% of arable land (Goldman Sachs study, July 18, 2006, "Biofuels and Food processors - Food security vs. fuel security"). Reaching a higher target would have a very strong impact on the availability of raw materials for the food industry. Moreover, this policy may lead to intensive land and water use, incompatible with sustainable agricultural practices.

On the 10<sup>th</sup> of January, the European Commission issued the Renewable Energy Roadmap COM (848) 2007 that proposes 10% of the transport fuels as a minimum binding target for biofuels by 2020. This proposal was discussed at the Spring Council on the 8<sup>th</sup> March and their conclusions are crucial for future EU legislation on biofuels.

We welcome the EU initiatives improving the use of renewable energy but we believe these initiatives should leave the Member States the **flexibility** to choose the development of the renewable energy most appropriate to the availability of their natural resources.

CAOBISCO and IMACE believe that the mandatory target proposed by the EU Commission is **not based on clear impact assessment on feedstock availability** in Europe and does not take into account the impact of the biofuels developments on the market in other places in the world. We are concerned about the impact of this policy on the food production and we envisage - over the next few years- possible **shortages of raw materials and distortions of the market**, caused by the support given to the biofuels industry.

Contrary to what is suggested by the EU Commission, we are concerned that **second generation biofuels will not be available on a large scale** in the period 2007-2020.

Consequently the proposed 10% target would have to be met largely by 1<sup>st</sup> generation biofuels, which are in direct competition with the food industry.

Therefore, we call upon the National Authorities to oppose the EU Commission proposal for a mandatory target of 10% and to propose:

- **The EU biofuels target to be set as indicative and not binding**, in order to leave **flexibility** to MS in developing a renewable energy most suitable for their territory and prevent distortions of the market and shortages of raw materials irreplaceable in food recipes.
- To focus on **reaching the current 5.75% indicative target**, as the 10% target would not be consistent with feedstock availability. Any more ambitious targets would need to rely on high achievements in second-generation biofuels to maintain balance in the food supply chain. And, a full impact assessment on the impact on the food industry is required before setting targets.
- The EU to **review import policy and quotas** in order to ensure sufficient supply of agricultural raw materials and biofuels.

**CAOBISCO** is the Association of chocolate, biscuits and confectionery industries of the European Union. Through its 2200 companies, CAOBISCO represents 300,000 direct employees and generates more than 45 billion Euros annual turnover. CAOBISCO industries show a **production** of 11 million tons of products; € 3.2 billion Euros of **exports**, i.e. 10% of the total value of food exports from the European Union; and an **import** value of €1 billion. In terms of raw materials usage CAOBISCO represents over 50% of world cocoa consumption and its industries are a major user of sugar, cereals and vegetable oils.

**Contact:**

CAOBISCO

1, Rue Defacqz, 1000 Bruxelles,

Tel. + 32. 2. 539.18. 00

E-mail: [caobisco@caobisco.be](mailto:caobisco@caobisco.be)

Website : [www.caobisco.com](http://www.caobisco.com)



**IMACE** is the International Margarine Association of the Countries of Europe.

The IMACE membership is composed of the National Margarine Associations in Europe, representing many small and medium size enterprises as well as multinational companies. In 2005, the total production volume of margarines and fat spreads amounted to some 2, 2 million tons

**Contact :**

IMACE

Avenue de Tervuren 168, B-1150 Brussels

Tel + 32. 2. 772. 33. 53.

E-mail: [imace.ifma@imace.org](mailto:imace.ifma@imace.org)

Website: [www.imace.org](http://www.imace.org)



**COFALEC** is the Association of European Yeast manufacturers.  
Yeast is the largest bio-industry. Cofalec members account for 90% of the world research on yeast.  
They export one third of their production outside the EU.  
They consume one third of the European production of sugar beet molasses.

**Contact :**

COFALEC  
14, rue de Turbigo, 75001 Paris  
Tel + 33 1 45 08 54 82  
E-mail: [cofalec@wanadoo.fr](mailto:cofalec@wanadoo.fr)  
Website: [www.cofalec.com](http://www.cofalec.com)



**AIBI** - International Association of Industrial Bakery - advocates the common interest of plant bakeries at European and International level

**Contact :**

Mr Helmut MARTELL, Secretary General  
In den Diken, 33  
40472 Düsseldorf-Rath  
GERMANY  
Tel : +49 211 65 30 86  
Fax : +49 211 65 30 88  
E-mail: [info@grossbaecker.com](mailto:info@grossbaecker.com)  
Website : [www.aibi-online.org](http://www.aibi-online.org)



**UNAFPA** is the Union of Organisations of manufactures of pasta products of the EU. The aim of the Union is to ensure the definition, representation and defence of the interests of the E.U. pasta industry within the framework of the European Union.

To this end, UN.A.F.P.A. Ensures in particular all necessary contact with the E.U. Authorities and with the international trade Organisations that might, directly or indirectly, both by means of decisions and by means of consultative opinion, have an effect on the fate of the E.U. pasta industry.

**Contact:**

Raffaello Ragolini, Secretary General  
Via Po, 102 - 000198 Rome - Italy  
Ph. +39 06 8543291 - +39 06 8416473  
Fax +39 06 8415132  
E-mail: [unafpa@pasta-unafpa.org](mailto:unafpa@pasta-unafpa.org)  
Website: [www.pasta-unafpa.org](http://www.pasta-unafpa.org)



**FEDIMA** is the Federation of European Union Manufacturers and Suppliers of Ingredients to the Bakery, Confectionery and Patisserie Industries.

**Contact:**

FEDIMA

Boulevard Saint-Michel 77-79

B-1040 Bruxelles

Tel : 02 740 29 65

E-mail : [fedima@agep.eu](mailto:fedima@agep.eu)

Website: [www.fedima.org](http://www.fedima.org)



**GAM**, Groupement des Associations Meunières de l'UE / European Flour Milling Association, is the representative organisation for the EU flour milling industry. The industry is the leading industry in grain processing, using around 43 million tons of soft wheat and rye a year to produce 34 million tons of flour. GAM's membership covers 25 EU member States. GAM is a founding member of the Brussels' Grain Club and has Observer Status to the Codex Alimentarius Commission.

**Contact:**

GAM

Avenue des Gaulois 9

B-1040 Brussels

Tel. +32.2.736.53.54

E-mail: [secretariat@gam.eu](mailto:secretariat@gam.eu)

Website: [www.gam.eu](http://www.gam.eu)



**CEEREAL** represents the breakfast cereal and oat milling industries within the European Union. CEEREAL was established in 1992 and has now 13 member associations covering 12 European countries. These Associations represent more than 70 companies that employ over 11.000 people - leading multinational manufacturers of branded products as well as small and medium-sized regional and local producers.

The sector has an annual turnover of over € 4 billion and produces over 1 million tons of breakfast cereal and oat milling products every year.

**Contact:**

CEEREAL e.v.

European Breakfast Cereal Association

Alessandra Costigliola

Scientific Affairs Manager

Av. des Arts 43

1040 Brussels

Office: +32 2 5495640

Fax: +32 2 5112905

E-mail: [costigliola@ceereal.net](mailto:costigliola@ceereal.net)

